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No. 10-

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IN THE Supreme Court of the United States

TROY BARBOUR,

Petitioner,

v.

STATE OF LOUISIANA,

Respondent.

On Petition for a Writ of Certiorari to the Louisiana Court of Appeal, Fourth Circuit

PETITION FOR WRIT OF CERTIORARI

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QUESTION PRESENTED

Whether the Sixth Amendment right to jury trial, as applied to the States through the Fourteenth Amendment, allows a criminal conviction based on a nonunanimous jury verdict.

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PETITION FOR A WRIT OF CERTIORARI

Petitioner Troy Barbour respectfully petitions for a writ of certiorari to the Louisiana First Circuit Court of Appeal in *State v. Barbour*, No. 2009-KA-1258.

OPINIONS BELOW

The judgment of the Louisiana First Circuit Court of Appeal (Pet. App. A) is reported at 35 So. 3d 1142 (La. App. 2010), and is reprinted at Pet. App. 1a. The Louisiana Supreme Court's order denying review of that decision (Pet. App. B) is unpublished and is reprinted at Pet. App. 23a.

JURISDICTIONAL STATEMENT

The judgment and opinion of the Louisiana Fourth Circuit Court of Appeal was entered on March 24, 2010. The Louisiana Supreme Court denied review of this decision on November 19, 2010. Pet. App. 23a. This Court's jurisdiction is invoked pursuant to 28 U.S.C. § 1257(a).

CONSTITUTIONAL AND STATUTORY PROVISIONS INVOLVED

The Sixth Amendment to the United States Constitution provides, in pertinent part: "In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury...."

The Fourteenth Amendment to the United States Constitution provides, in pertinent part: "[N]or shall any State deprive any person of life, liberty, or property, without due process of law."

Section 17(A) of Article I of the Louisiana Constitution provides in relevant part: "A criminal case in which the punishment may be capital shall be tried before a jury of twelve persons, all of whom must concur to render a verdict. A case in which the punishment is necessarily confinement at hard labor shall be tried before a jury of twelve persons, ten of whom must concur to render a verdict."

Article 782 of the Louisiana Code of Criminal Procedure provides, in pertinent part: "Cases in which punishment is necessarily confinement at hard labor shall be tried by a jury composed of twelve jurors, ten of whom must concur to render a verdict."

STATEMENT OF THE CASE

This case raises an issue that goes to the heart of our Constitution's guarantee that individuals accused of a crime receive certain fundamental procedural protections: whether a jury may convict a defendant of a crime based on a less than unanimous jury verdict. Thirty-eight years ago, in *Apodaca v. Oregon*, 406 U.S. 404 (1972), this Court held in a 4-1-4 decision that the Sixth and Fourteenth Amendments do not prohibit States from securing criminal convictions in this manner. Subsequent legal developments and academic studies call this result into serious question.

1. In 2005, Donald Baker hired petitioner Troy Barbour to help him with a construction project. Both men had prior criminal convictions, but neither had any violent history. The two men often quarreled, in part because Baker often refused to pay petitioner in a timely manner.

In early 2006, petitioner went to see Baker at the project. Petitioner testified at trial that he did so because Baker had called and told him he could come collect several thousand dollars in past wages. Upon arriving, petitioner noticed that "Baker was under the influence of crack cocaine" because "Baker's eyes were bulging and he was breathing hard." Pet. App. 10a. Baker later denied being under the influence, even though a blood test taken later at the hospital found cocaine in his system. Pet. App. 3a.

The two men then had an altercation in which petitioner shot Baker several times. Baker was seriously injured but did not die. Immediately after the shooting, both men attempted to thwart the police's investigation. Petitioner evaded the police. Baker "lied" about owning a gun and claimed that someone besides petitioner had shot him. Pet. App. Eventually, petitioner testified that he had 17a. acted in self-defense, after Baker had pulled out a .44 Magnum and reached to take a shot at him. Pet. App. 9a. For his part, Baker claimed that petitioner had shot him without warning or provocation. Pet. No physical evidence favored either App. 2a-3a. story.

The State apparently believed Baker's version of events and charged petitioner in the Criminal District Court, Orleans Parish with attempted second degree murder. After a two-day "he said, she said" trial, the 12-person jury voted 10-2 to convict petitioner. While first-degree murder in Louisiana is a capital crime and requires a unanimous verdict to convict, second-degree murder is punishable only by life in prison and does not require unanimity to convict. The State in such a prosecution need only persuade ten of twelve jurors to vote guilty in order to secure a conviction. La. Const. art. I, § 17(A); La. C. Cr. P. Art. 782. Accordingly, over petitioner's objection that Louisiana's nonunanimity rule violates the Sixth and Fourteenth Amendments, Pet. App. 1a, the trial court entered judgment finding petitioner guilty as charged. The court sentenced him to fortyeight years and six months at hard labor.

The Louisiana Court of Appeal affirmed Petitioner's conviction. Relying on *Apodaca* and the Louisiana Supreme Court's decision in State v. Bertrand, 6 So. 3d 738 (La. 2009), the appellate court held that "because we are not presumptuous enough to suppose, upon mere speculation, that the United States Supreme Court's still valid determination that nonunanimous 12-person iury verdicts constitutional may someday be overturned," the 10-2 verdict in petitioner's case comported with the Sixth and Fourteenth Amendments. Pet. App. 19a (quoting Bertrand, 6 So. 3d at 743). Judge Belsome filed a concurring opinion "acknowledg[ing] that historically a defendant could not be convicted unless the jury verdict was unanimous," but noting that he was powerless to act on that reality "until otherwise directed by the United States Supreme Court." Pet. App. 20a-22a.

3. Petitioner sought discretionary review in the Louisiana Supreme Court, arguing that convicting him by a non-unanimous jury verdict violated the Sixth and Fourteenth Amendments. The Louisiana Supreme Court denied discretionary review without comment. Pet. App. 23a

REASONS FOR GRANTING THE WRIT

Louisiana is one of two states that allows a person to be convicted of a felony by a less than unanimous jury verdict. (Oregon is the other. See Or. Const. art. I § 11; Or. Rev. Stat. § 136.450.) This practice contravenes centuries of common law, as well as longstanding American precedent, requiring unanimity to convict in criminal Nevertheless, in Apodaca v. Oregon, 406 U.S. 404 (1972), a bare majority of this Court – in a deeply fractured, internally contradictory decision - held that the Constitution does not forbid the states from securing convictions by non-unanimous verdicts.

Subsequent developments in this Court's Sixth and Fourteenth Amendment jurisprudence call the five-vote judgment in *Apodaca* into serious question. In terms of the Sixth Amendment, the plurality opinion in *Apodaca* is squarely inconsistent with this Court's recent, repeated pronouncements in cases reviewing criminal convictions from state courts that the Sixth Amendment requires "that the 'truth of

every accusation' against a defendant 'should afterwards be confirmed by the unanimous suffrage of twelve of his equals and neighbours." Blakely v. Washington, 542 U.S. 296, 301 (2004) (emphasis added) (quoting William Blackstone, Commentaries on the Laws of England *343 (1769)); accord Apprendi v. New Jersey, 530 U.S. 466, 477 (2000); see also McDonald v. City of Chicago, 130 S. Ct. 3020, 3035 n.14 (2010) ("[T]he Sixth Amendment right to trial by jury requires a unanimous jury verdict.") In terms of the Fourteenth Amendment, Justice Powell's concurring opinion cannot squared with this Court's holding last term in McDonald that "[t]he relationship between the Bill of Rights' guarantees and the States must be governed by a single, neutral principle": "incorporated Bill of Rights protections are to be enforced against the States under the Fourteenth Amendment according to the same standards that protect those personal rights against federal encroachment." 130 S. Ct. at 3035, 3048 (internal quotation and citation omitted).

Nevertheless, the Louisiana Supreme Court and the Oregon courts have concluded that they are powerless to effectuate *Apocada*'s demise. "If a precedent of this Court has direct application in a case, yet appears to rest on reasons rejected in some other line of decisions, the [lower courts] should follow the case which directly controls, leaving to this Court the prerogative of overruling its own decisions." *Rodrigeuez de Quijas v. Shearson/American Express, Inc.*, 490 U.S. 477, 484 (1989).

This Court should exercise that prerogative now. Stare decisis has limited force in this case and the constitutional right at stake is enormously important. Furthermore, as Justice (then Judge) Kennedy has explained:

The dynamics of the jury process are such that often only one or two members express doubt as to [the] view held by a majority at the outset of deliberations. A rule which unanimity furthers insists on the deliberative process by requiring the minority view to be examined and, if possible, accepted or rejected by the entire The requirement of jury unanimity thus has a precise effect on the fact-finding which process, one gives particular significance and conclusiveness to the jury's verdict. Both the defendant and society can place special confidence in a unanimous verdict.

United States v. Lopez, 581 F.2d 1338, 1341 (9th Cir. 1978). This Court should not allow this fundamental and time-honored protection to be denied any longer.

- II. THIS COURT SHOULD GRANT CERTIORARI TO RESOLVE WHETHER THE CONSTITUTION ALLOWS STATES TO SECURE CRIMINAL CONVICTIONS BY NON-UNANIMOUS JURY VERDICTS.
 - A. This Court's Recent Jurisprudence Has Severely Undercut its Fractured Holding in 1972 that the Constitution Permits Convictions in State Criminal Trials by Non-Unamimous Verdicts.

A comparison between *Apodaca v. Oregon*, 406 U.S. 404 (1972), and this Court's recent Sixth and Fourteenth Amendment jurisprudence demonstrates that the two are irreconcilable.

1. Apodaca v. Oregon

The question whether the Constitution permits a State to convict an individual of a crime based on a non-unanimous jury verdict turns on two sub-issues: (1) whether the Sixth Amendment's jury trial clause requires unanimity for criminal convictions; and (2) if so, whether that constitutional rule applies to the States by means of the Fourteenth Amendment. In *Apodaca*, five Justices answered the first sub-issue affirmatively, and eight answered the second affirmatively (or at least assumed the answer was yes). Yet because of the odd voting patterns in the Court's badly fractured 4-1-4 decision, the Court nevertheless ruled by a bare majority that States may convict individuals of crimes notwithstanding one or two jurors voting "not guilty."

a. The four-Justice plurality in *Apodaca* acknowledged that it had been "settled" since "the latter half of the 14th century . . . that a verdict had to be unanimous" to convict someone of a crime and that this requirement "had become an accepted feature of the common-law jury by the 18th century." Id. at 407-08 & n.2. Indeed, this Court had held or assumed in numerous previous cases that the Sixth Amendment required unanimity for a criminal conviction. See Andres v. United States, 333 U.S. 740, 748 (1948) ("Unanimity in jury verdicts is required" where the Sixth Amendment applies); accord Patton v. United States, 281 U.S. 276, 288 (1930); Maxwell v. Dow, 176 U.S. 581, 586 (1900); Thompson v. Utah, 170 U.S. 343, 351 (1898). Justice Story likewise explained in his noted Commentaries that any law dispensing with the requirement that jurors "must unanimously concur in the guilt of the accused before a legal conviction can be had . . . may be considered unconstitutional." 2 Joseph Story, Commentaries on the Constitution § 1779 n.2 (1891) (emphasis in original). And this Court had long since resolved that the Seventh Amendment's jury trial guarantee for civil trials required unanimity. See American Pub. Co. v. Fisher, 166 U.S. 464, 467-68 (1897).

The *Apodaca* plurality nonetheless concluded that the unanimity requirement "was not of constitutional stature" in criminal cases. 406 U.S. at 406. It did so for two primary reasons. First, the plurality asserted that instead of following history, "[o]ur inquiry must focus upon the *function* served by the

jury in contemporary society." *Id.* at 410 (emphasis added). After identifying the jury's function as interposing "the commonsense judgment of a group of laymen" between the accused and his accuser, the plurality found that "[i]n terms of this function we perceive no difference between juries required to act unanimously and those permitted to convict or acquit by votes of 10 to two or 11 to one." *Id.* at 410-11 (quotation omitted).

Second, in response to Apodaca's argument that the Sixth Amendment requires jury unanimity in part "to give effect of the reasonable-doubt standard," the plurality asserted that "the Sixth Amendment does not require proof beyond a reasonable doubt at all." *Id.* at 412. "We are quite sure," the plurality emphasized, "that the Sixth Amendment itself has never been held to require proof beyond a reasonable doubt in criminal cases." *Id.* at 411.

b. Justice Powell provided a fifth vote by concurring in the plurality judgment. He did so, however, by disagreeing with the plurality on both sub-issues presented in the case. In his joint opinion in *Apodaca* and a companion case, Justice Powell stated that he believed, "in accord with both history and precedent, that the Sixth Amendment requires a unanimous jury verdict to convict in a federal criminal trial." *Johnson v. Louisiana*, 406 U.S. 366, 371 (1972) (Powell, J., concurring in the judgment). But he also expressly rejected the plurality's "major premise" that "the concept of jury trial, as applicable to the States under the Fourteenth Amendment, must be identical in every detail to the concept

required by the Sixth Amendment." *Id.* at 369. "Viewing the unanimity controversy as one requiring a fresh look at the question of what is fundamental in jury trial," Justice Powell found "no reason to believe . . . that a unanimous decision of 12 jurors is more likely to serve the high purpose of jury trial, or is entitled to greater respect in the community, than the same decision joined by 10 members of a jury of 12." *Id.* at 374, 376.

c. The four dissenters objected to the Court's judgment as a "radical departure from American traditions." Johnson, 406 U.S. at 381 (Douglas, J., dissenting). The dissenters bemoaned the plurality's decision to abandon the previously "universal[] underst[anding] that a unanimous verdict is an essential element of a Sixth Amendment jury trial." Apodaca, 406 U.S. at 414 (Stewart, J., dissenting); see also Johnson, 406 U.S. at 395 (Brennan, J., dissenting); id. at 399 (Marshall, J., dissenting). The dissenters also disagreed with Justice Powell's rejection of the settled rule that the Sixth Amendment's jury trial guarantee "is made wholly applicable to state criminal trials by the Fourteenth Amendment." Apodaca, 406 U.S. at 414 (Stewart, J., dissenting) (emphasis added).

As Justice Brennan summed up the situation:

Readers of today's opinions may be understandably puzzled why convictions by 11-1 and 10-2 jury votes are affirmed in [Apodaca], when a majority of the Court agrees that the Sixth Amendment requires a unanimous

verdict in federal criminal jury trials, and a majority also agrees that the right to jury trial guaranteed by the Sixth Amendment is to be enforced against the States according to the same standards that protect that right against federal encroachment. The reason is that while my Brother Powell agrees that a unanimous verdict is required in federal criminal trials, he does not agree that the Sixth Amendment right to a jury trial is to be applied in the same way to State and Federal Governments.

Johnson v. Louisiana, 406 U.S. at 395 (Brennan, J. dissenting); see also McDonald, 130 S. Ct. at 3035 n.14 (emphasizing that the outcome in Apodaca "was the result of an unusual division among the Justices").

2. This Court's Current Sixth Amendment Jurisprudence

This Court's modern approach to Sixth Amendment jurisprudence renders *Apodaca* anachronistic. In fact, all three theoretical predicates on which the plurality and Justice Powell's opinions are based have been substantially undercut – if not brought directly into disrepute – by this Court's recent Sixth Amendment decisions.

a. While the *Apodaca* plurality focused "upon the function served by the jury in contemporary society," 406 U.S. at 410, this Court recently has made clear that the Sixth Amendment derives its meaning not from functional assessments of the Amendment's

purposes but rather from the original understanding of the guarantees contained therein. In *Crawford v.* (2004), this Court Washington, 541 U.S. 36 the reliability-based abandoned functional. conception of the Confrontation Clause conceived in Ohio v. Roberts, 448 U.S. 56 (1980), in favor of the common-law conception of the right known to the Framers. In Giles v. California, 128 S. Ct. 2678 (2008), this Court continued that trend, explaining that "[i]t is not the role of courts to extrapolate from the words of the Sixth Amendment to the values behind it, and then to enforce its guarantees only to the extent they serve (in the court's views) those The Sixth Amendment seeks underlying values. fairness indeed—but seeks it through very specific means . . . that were the trial rights of Englishmen." Id. at 2692. In United States v. Gonzalez-Lopez, 548 U.S. 140 (2006), this Court similarly rejected an approach to the right to counsel that would have "abstract[ed] from the right to its purposes" and left it to this Court whether to give effect "to the details." *Id.* at 145 (quotation omitted).

Most importantly, in a line of cases beginning with Apprendi v. New Jersey, 530 U.S. 466 (2000), this Court has eschewed a functional approach to the right to jury trial in favor of the "practice" of trial by jury as it existed "at common law." Id. at 480. In the course of holding that all sentencing factors that increase a defendant's potential punishment must be proven to a jury beyond a reasonable doubt, this Court emphasized that "[u]ltimately, our decision cannot turn on whether or to what degree trial by jury impairs the efficiency or fairness of criminal

justice." *Blakely v. Washington*, 542 U.S. 296, 313 (2004). Rather, the controlling datum is "the Framers' paradigm for criminal justice." *Id.*

This pronounced shift in constitutional methodology itself - the return to historical analysis calls *Apodaca* into serious question. But this Court has gone further. In the *Apprendi* line of cases, this Court explicitly has reaffirmed that the "longstanding tenets of common-law criminal jurisprudence" that the Sixth Amendment embodies include the rule "that the 'truth of every accusation' against a defendant 'should afterwards be confirmed by the unanimous suffrage of twelve of his equals and neighbours." Blakely v. Washington, 542 U.S. 296, 301 (2004) (emphasis added) (quoting William Blackstone, Commentaries on the Laws of England 343 (1769). This Court further explained in *Booker* v. United States.

More important than the language used in our holding in *Apprendi* are the principles we sought to vindicate. . . . As we noted in *Apprendi*:

"[T]he historical foundation for our recognition of these principles extends down centuries into the common law. '[T]o guard against a spirit of oppression and tyranny on the part of rulers,' and 'as the great bulwark of [our] civil and political liberties,' trial by jury has been understood to require that 'the truth of every accusation, whether preferred in the shape of indictment, information, or appeal, should

afterwards be confirmed by the *unanimous* suffrage of twelve of [the defendant's] equals and neighbours"

543 U.S. 220, 238-239 (2005) (second emphasis added) (quotation omitted); see also Apprendi, 530 U.S. at 498 (Scalia, J. concurring) (charges against the accused must be determined "beyond a reasonable doubt by the unanimous vote of 12 of his fellow citizens") (emphasis in original). Most recently, this Court flatly stated in McDonald that "the Sixth Amendment right to trial by jury requires a unanimous jury verdict." 130 S. Ct. at 3035 n.14.

The *Apodaca* plurality's functional view of the Sixth Amendment cannot be squared with these repeated pronouncements.

b. This Court similarly has disregarded the *Apodaca* plurality's assertion that "the Sixth Amendment does not require proof beyond a reasonable doubt at all." 406 U.S. at 412. In *Sullivan v. Louisiana*, 508 U.S. 275, 278 (1993), this Court unanimously held:

It is self-evident, we think, that the Fifth Amendment requirement of proof beyond a reasonable doubt and the Sixth Amendment requirement of a jury verdict are interrelated. It would not satisfy the Sixth Amendment to have a jury determine that the defendant is *probably* guilty, and then leave it up to the judge to determine (as [*In re Winship*, 397 U.S. 358 (1970)] requires) whether he is guilty

beyond a reasonable doubt. In other words, the jury verdict required by the Sixth Amendment is a jury verdict of guilty beyond a reasonable doubt.

Sullivan, 508 U.S. at 278 (second emphasis added). The Sullivan Court concluded that a defendant's "Sixth Amendment right to jury trial" is "denied" when a jury instruction improperly defines the concept of reasonable doubt. *Id.*

This Court likewise explained in *Cunningham v. California*, 127 S. Ct. 856 (2007) – another case applying the *Apprendi* rule to a state sentencing system – that "[t]his Court has repeatedly held that, *under the Sixth Amendment*, any fact that exposes a defendant to a greater potential sentence must be found by a jury, not a judge, *and established beyond a reasonable doubt*, not merely by a preponderance of the evidence." *Id.* at 863-64 (emphasis added).

It takes little reflection to perceive that the holdings and reasoning in *Sullivan* and *Cunningham* are in serious tension with the plurality's reasoning in *Apodaca*. The pronouncements respecting the Sixth Amendment in all three cases cannot all be right.

3. This Court's Current Fourteenth Amendment Jurisprudence

Justice Powell's partial-incorporation analysis cannot withstand scrutiny either. Even when *Apodaca* was decided, Justice Powell's notion of

applying a clause in the Bill of Rights in a piecemeal manner to state proceedings was difficult to square with this Court's previous "reject[ion of] the notion that the Fourteenth Amendment applies to the States only a 'watered-down, subjective version of the individual guarantees of the Bill of Rights." Malloy v. Hogan, 378 U.S. 1, 10-11 (1964) (quoting Ohio ex rel. Eaton v. Price, 364 U.S. 263, 275 (1960)). But whatever its viability in 1972, this Court's modern Fourteenth Amendment jurisprudence has long since rendered Justice Powell's "partial incorporation" methodology untenable. In Crist v. Bretz, 437 U.S. 28 (1978), the state argued that a particular aspect of the Fifth Amendment's double jeopardy guarantee should not be incorporated against the States. Although Justice Powell agreed with this argument, this Court rejected it, holding that when a component of the Bill of Rights that applies against the States is "a settled part of constitutional law" and protects legitimate interests of the accused, it must apply with equal force to the States. *Id.* at 37-38.

From that point forward, this Court has never approached an incorporation issue – or any other due process issue – by taking, as Justice Powell thought entitled to do, a "fresh look" in public policy terms at whether a given right is essential. 406 U.S. at 376. Rather, the Court has made clear that "crucial guideposts" under the Due Process Clause are now "[o]ur Nation's history, legal traditions, and practices." Washington v. Glucksberg, 521 U.S. 702, 721 (1997) (quotation omitted); see also Moore v. City of E. Cleveland, 431 U.S. 494, 503 (1977) (plurality

opinion) (due process requires adherence to rights that are "deeply rooted in this Nation's history and tradition"). As even Justice Powell recognized, those historical guideposts demonstrate that at the time of the Founding, "unanimity had long been established as one of the attributes of a jury conviction." *Johnson*, 406 U.S. at 371 (Powell, J., concurring in the judgment in *Apodaca*); see also supra at 8 (collecting other historical citations). That reality should settle the question.

If there were any lingering doubt about the legitimacy of Justice Powell's partial incorporation theory – whether in general terms or as applied in particular to the Sixth Amendment's unanimity guarantee – this Court dispensed with it last term in McDonald. The City of Chicago, as well as Justice Stevens in dissent, argued there that guarantees in the Bill of Rights "need not be identical in shape or scope to the rights protected against Federal Government infringement." 130 S. Ct. at 3048. Emphasizing that Apodaca was "not an endorsement of the two-track approach to incorporation," id. at 3035 n.14, this Court categorically rejected the "The relationship between the Bill of argument. Rights' guarantees and the States," this Court explained, "must be governed by a single, neutral principle": "incorporated Bill of Rights protections are to be enforced against the States under the Fourteenth Amendment according to the same standards that protect those personal rights against federal encroachment." Id. at 3035, 3048 (internal quotation and citation omitted). This Court thus made clear that it had "abandoned the notion that

the Fourteenth Amendment applies to the States only a watered-down, subjective version of the individual guarantees of the Bill of Rights." *Id.* at 3035 (internal quotation marks and citation omitted). "[I]t would be incongruous to apply different standards depending on whether the claim was asserted in a federal or state court." *Id.* (internal quotation marks and citation omitted).

Indeed, this Court's modern Sixth Amendment decisions are already fully consistent with this approach. In Apprendi, Ring, Blakely, and Cunningham, this Court applied the Apprendi rule to state proceedings without even pausing to consider whether that aspect of the right to trial by jury applied to the States. This Court, in recent years, has proceeded in the same holistic manner with respect to the Sixth Amendment's Confrontation Clause, see Crawford, 541 U.S. 36; Davis v. Washington, 547 U.S. 813 (2006); the right to counsel, Alabama v. Shelton, 535 U.S. 654 (2002); Strickland v. Washington, 466 U.S. 669 (1984); and the right to compulsory process, Pennsylvania v. Ritchie, 480 U.S. 39 (1987). Justice Powell's controlling methodology in *Apodaca* stands as the sole exception to decades of otherwise unbroken precedent.1

¹ To be sure, this Court has held that some guarantees in the Bill of Rights, such as the Fifth Amendment's Grand Jury Clause, do not apply to the States at all. See Beck v. Washington, 369 U.S. 541, 545 (1962); Hurtado v. California, 110 U.S. 516 (1884). But Justice Powell's opinion in Apodaca stands alone as holding that a component of the Bill of Rights that does apply to state proceedings does not apply in the same manner, or with the same force, as in federal trials.

B. The Doctrine of Stare Decisis Does Not Pose a Significant Impediment to Reconsidering the Question Presented Afresh.

This Court explained in *McDonald* that "if a Bill of Rights guarantee if fundamental from an American perspective, then, unless *stare decisis* counsels otherwise, that guarantee is fully binding on the States." 130 S. Ct. at 3036 (footnote omitted). This Court dropped a footnote attached to its reference to *stare decisis*, referencing the Fifth Amendment's Grand Jury Clause, but it did not mention *Apodaca*. It is hard to believe that omission was accidental. For three reasons, the doctrine of *stare decisis* should not stand in the way of this Court's reconsidering the result in *Apodaca* to bring it into line with this Court's current approach to the Sixth and Fourteenth Amendments.

1. Principles of *stare decisis* are at their nadir where a case results in a plurality opinion because no five Justices are able to muster a controlling view concerning the law. In *Seminole Tribe v. Florida*, 517 U.S. 44 (1996), for example, this Court reconsidered and overturned a prior decision – *Pennsylvania v. Union Gas Co.*, 491 U.S. 1 (1989) – in part because a majority of the Court (the concurring opinion providing the fifth vote, as well as the dissent) had "expressly disagreed with the rationale of the plurality." *Id.* at 66.

The same is true here. *Apodaca* was a deeply fractured decision. Both Justice Powell's concurrence and the four dissenters expressly disagreed

with the plurality's view that the Sixth Amendment does not require unanimous verdicts to convict. Furthermore, the eight other Justices on the Court disagreed with Justice Powell's "partial incorporation" rationale. *Apodaca*, therefore, is entitled only to "questionable precedential value." *Seminole Tribe*, 517 U.S. at 66.

2. Stare decisis has minimal force when the decision at issue "involves collision with prior doctrine more embracing in its scope, intrinsically sounder, and verified by experience." Helvering v. Hallock, 309 U.S. 106, 119 (1940). Indeed, "[r]emaining true to an 'intrinsically sounder' doctrine established in prior cases better serves the values of stare decisis than would following a more recently decided case inconsistent with the decisions that came before it." Adarand Constructors, Inc. v. Pena, 515 U.S. 200, 231 (1995). When faced with such situations, therefore, this Court repeatedly has determined that the better course is to reinstate the prior, traditional doctrine. See id. at 231-32; United States v. Dixon, 509 U.S. 688, 704 (1993) (overruling recent decision that "lack[ed] constitutional roots" and was "wholly inconsistent with earlier Supreme Court precedent"); Solorio v. United States, 483 U.S. 435, 439-41 (1987) (overruling decision that had broken from an earlier line of decisions "from 1866 to 1960"); Continental T.V., Inc., v. GTE Sylvania, Inc., 433 U.S. 36, 47-48 (1977) (overruling case that was "an abrupt and largely unexplained departure" from precedent); Swift & Co. v. Wickham, 382 U.S. 111, 128-29 (1965) (overruling recent decision to reinstate

the "view . . . which this Court ha[d] traditionally taken" in earlier cases).

As Justice Powell and the dissenters in Apodaca noted without contradiction from the plurality, the plurality's view that the Sixth Amendment does not require unanimity broke sharply from "an unbroken line of cases reaching back to the late 1800's" - and. indeed, from hundreds of years of common law Johnson, 406 U.S. at 369 (Powell, J., practice. concurring in the judgment in Apodaca); see also Apodaca, 406 U.S. at 414-15 (Stewart J., dissenting) ("Until today, it has been universally understood that a unanimous verdict is an essential element of a Sixth Amendment jury trial. . . . I would follow these settled Sixth Amendment precedents and reverse the judgment before us.") (citations omitted). Powell's "partial incorporation" rationale likewise ignored this Court's prior precedent that "the Sixth Amendment right to trial by jury in a federal criminal case is made wholly applicable to state criminal trials by the Fourteenth Amendment." Apodaca, 406 U.S. at 414 (Stewart J., dissenting) (emphasis added); see also supra, at 10. Overruling Apodaca, therefore, would do nothing more than reinstate the traditional meaning of the Sixth and Fourteenth Amendments. It also would extinguish the schism with this Court's longstanding Seventh Amendment jurisprudence requiring unanimity in civil cases.

3. Stare decisis considerations also wane considerably "in cases . . . involving procedural and evidentiary rules," in part because such rules

generally do not induce the same kinds of individual or societal reliance as other kinds of legal doctrines. Payne v. Tennessee, 501 U.S. 808, 827-28 (1991). Such is the case here. The rules governing juror voting are quintessentially procedural rules. What is more, in the thirty-eight years since Apodaca was decided, not a single state has retreated from its requirement that jury verdicts be unanimous to convict in criminal cases. Louisiana and Oregon remain the sole outliers, in exactly the same position as they were in 1972. And no other constitutional doctrine or legislation depends on the continued validity of *Apodaca*. To the contrary, *Apodaca* is an increasingly unexplainable anomaly in this Court's constitutional criminal procedure jurisprudence.

- C. The Question Whether States May Continue to Convict Individuals of Serious Crimes Based on Non-Unanimous Verdicts is Extremely Important and Ripe for Consideration.
- 1. Empirical research conducted since *Apodaca* confirms the wisdom of the historical unanimity requirement and highlights the importance of enforcing that constitutional mandate.
- a. The *Apodaca* plurality defended its decision in part based on an assumption that a unanimity requirement "does not materially contribute to the exercise" of a jury's "commonsense judgment." 406 U.S. at 410. The plurality hypothesized:

[W]e perceive no difference between juries required to act unanimously and those permitted to convict or acquit by votes of 10 to two or 11 to one. Requiring unanimity would obviously produce hung juries in some situations where nonunanimous juries will convict or acquit. But in either case, the interest of the defendant in having the judgment of his peers interposed between himself and the officers of the State who prosecute and judge him is equally well served.

Id. at 411 (footnote omitted).

Evidence amassed from both mock juries and actual Arizona jury deliberations occurring over the half-century reveals that the plurality's assumptions were incorrect. Specifically, "[s]tudies suggest that where unanimity is required, jurors evaluate evidence more thoroughly, spend more time deliberating and take more ballots." American Bar Association, American Jury Project, Principles for available Juries and Jury **Trials** 24, http://www.abanet.org/jury/pdf/final%20commentary july 1205.pdf (last accessed February 27, 2009). As Professors Shari Seidman Diamond, Mary R. Rose, and Beth Murphy explain:

The Arizona jury deliberations reveal that some of the claims made in favor of dispensing with unanimity are unfounded. The image of eccentric holdout jurors outvoted by sensible majorities receives no support. Indeed, the

judge agreed with the verdict favored by the holdouts in a number of these cases. Instead, the deliberations demonstrate that thoughtful minorities are sometimes marginalized when the majority has the power to ignore them in reaching a verdict. Although juries generally engage in serious and intense deliberations, jurors themselves report more thorough and open-minded debate when they reach unanimity.

The primary cost frequently attributed to the unanimity requirement is that it increases the rate of hung juries, a cost that seems overblown in light of the low frequency of hung juries in civil cases, even when unanimity is required. More importantly, a slight increase in hung juries and the potential for a longer deliberation may be costs outweighed by the benefits of a tool that can stimulate robustdebate and potentially decrease the likelihood of an anomalous verdict.

Shari Seidman Diamond, et al., Revisiting the Unanimity Requirement: The Behavior of the Non-Unanimous Civil Jury, 100 Nw. U. L. Rev. 201, 230 (2006). Other scholars have reached similar conclusions. See Kim Taylor Thompson, Empty Votes in Jury Deliberations, 113 Harv. L. Rev. 1261, 1272 (2000) (noting "[a] shift to majority rule appears to alter both the quality of the deliberative process and the accuracy of the jury's judgment"); John Guinther, The Jury in America 81 (1988) (finding that non-

unanimous juries correct each other's errors of fact less frequently than do juries required to reach unanimity).

b. The Apodaca plurality further assumed that allowing non-unanimous verdicts would not marginalize jurors who are members of minority groups. 406 U.S. at 413. This assumption also appears misguided. After considering the effect of nonunanimity rules on dissenting voices, the American Bar Association's American Jury Project concluded that "[a] non-unanimous decision rule allows juries to reach a quorum without seriously considering minority voices, thereby effectively silencing those voices and negating their participation." Principles for Juries and Jury Trials, supra, at 24. Empirical studies corroborate the observation that jurors who have divergent views contribute more vigorously to jury deliberations when operating under a unanimous verdict scheme. See id.; Reid Hastie et al., Inside the Jury 108-12 (1983). It thus comes as no surprise that members of racial and ethnic minorities are often the ones who are outvoted in non-unanimous verdicts. See, e.g., State v. Potter, 591 So. 2d 1166, 1167 (La. 1991) ("The vote was eleven to one with the sole 'not guilty' vote cast by one of the black members of the jury. Eleven blacks were peremptorily challenged by the state during voir dire"). Such verdicts-by-majority-rule undermine the public credibility of our judicial system. See Kim Taylor-Thompson, Empty Votes in Jury Deliberations, 113 Harv. L. Rev. 1261, 1278 (2000).

The comprehensive empirical research affirming the wisdom of the unanimity requirement, as well as the disproportionately negative impact of non-unanimity rules on jurors of color, led the American Bar Association to conclude that "[a] unanimous decision should be required in all criminal cases heard by a jury." Principles for Juries and Jury Trials, supra, at Numerous other organizations and commentators have concluded the same. See, e.g., Dennis J. Divine, et al., Jury Decision Making: 45 Years of Empirical Research on Deliberating Groups, Psychol. Pub. Pol'y & L. 622, 669 (2001) (reviewing all available social science and concluding that laws allowing non-unanimous verdicts have a significant effect when prosecution's case "is not particularly weak or strong").

2. The consequences of Louisiana and Oregon continuing to allow criminal convictions based on non-unanimous jury verdicts are serious and will continue until this Court steps in. It is not at all uncommon for defendants in these states to be convicted by non-unanimous verdicts. Over the past five years alone, the Louisiana appellate courts have noted over sixty cases in which defendants were convicted of felonies by non-unanimous verdicts² – a

² See Pet. App. 18a-19a; State v. Moody, 38 So. 3d 451, 455 (La. App. 2010); State v. Every, 35 So. 3d 410, 420 (La. App. 2010); State v. Sumrall, 34 So. 3d 977, 990-91 (La. App. 2010); State v. White, No. 09-KA-1122, 2010 La. App. LEXIS 974, at *12 (La. App. June 29, 2010); State v. Blow, No. 45,415-KA, 2010 La. App. LEXIS 1148, at *43-45 (La. App. Aug. 11, 2010); State v. Lawrence, No. 2009-KA-1637, 2010 La. App. LEXIS 1188, at *27-28 (La. App. Aug. 25, 2010); State v. Jones, No. 2009 KA 2261, 2010 La. App. Unpub. LEXIS 258, at *9-11 (La. App. May

7, 2010); State v. Blanchard, No. 2010 KA 0014, 2008 La. App. Unpub. LEXIS 417, at *22 (La. App. July 08, 2010); State v. Lomax, 35 So. 3d 396, 403 (La. App. 2009); State v. Jones, 29 So. 3d 533, 540-41 (La. App. 2009); State v. Regis, 25 So. 3d 183, 189 (La. App. 2009); State v. Taylor, 21 So. 3d 421, 425 (La. App. 2009); State v. Smith, 20 So. 3d 501, 508 (La. App. 2009); State v. Raymond, 13 So. 3d 577, 593 (La. App. 2009); State v. Tillman, 7 So. 3d 65, 78 (La. App. 2009); State v. Bertrand, 6 So. 3d 738, 739 (La. App. 2009); State v. Martin, No. 2009 KA 1368, 2009 La. App. Unpub. LEXIS 784, at *4-5 (La. App. Dec. 23, 2009); State v. Malone, 998 So. 2d 322, 327 (La. App. 2008); State v. Johnson, No. 2008 KA 0500, 2008 La. App. Unpub. LEXIS 448, at *3-6 (La. App. Sept. 19, 2008); State v. Daigle, No. 2008 KA 0880, 2008 La. App. Unpub. LEXIS 555, at *6-8 (La. App. Oct. 31, 2008); State v. Lloyd, No. 2008/KA/0774, 2008 La. App. Unpub. LEXIS 579, at *2 (La. App. Nov. 14, 2008); State v. Lee, 964 So. 2d 967 (La. App. 2007), cert. denied, 129 S. Ct. 130 (2008); State v. Ruiz, 955 So. 2d 81, 83 (La. 2007); State v. Elie, 936 So. 2d 791, 794 (La. 2006); State v. Mizell, 938 So. 2d 712, 713 (La. App. 2006); State v. Mack, No. 43-KA-206, 2008 La. App. LEXIS 585 (La. App. Apr. 23, 2008); State v. Brantley, 975 So. 2d 849, 851 (La. App. 2008); State v. Gullette, 975 So. 2d 753, 758 (La. App. 2008); State v. Linn, 975 So. 2d 771, 772 (La. App. 2008); State v. Carter, 974 So. 2d 181, 184 (La. App. 2008); State v. Ross, 973 So. 2d 168, 171 (La. App. 2007); State v. Baker, 962 So. 2d 1198, 1201 (La. App. 2007); State v. Allen, 955 So. 2d 742, 746 (La. App. 2007); State v. Tensley, 955 So. 2d 227, 231 (La. App. 2007); State v. Johnson, 948 So. 2d 1229, 1239 (La. App. 2007); State v. Williams, 950 So. 2d 126, 129 (La. App. 2007); State v. Mayeux, 949 So. 2d 520, 535 (La. App. 2007); State v. Brown, 943 So. 2d 614, 620 (La. App. 2006); State v. Payne, 945 So. 2d 749, 750 (La. App. 2006); State v. Riley, 941 So. 2d 618, 622 (La. App. 2006); State v. Chandler, 939 So. 2d 574, 576 (La. App. 2006); State v. Smith, 936 So. 2d 255, 259 (La. App. 2006); State v. Davis, 935 So. 2d 763, 766 (La. App. 2006); State v. Scroggins, 926 So. 2d 64, 65 (La. App. 2006); State v. Houston, 925 So. 2d 690, 706 (La. App. 2006); State v. Christian, 924 So. 2d 266 (La. App. 2006); State v. Zeigler, 920 So. 2d 949, 952 (La. App. 2006); State v. Wilhite, 917 So. 2d 1252, 1258 (La. number that substantially undercounts the frequency of such verdicts because many appellate decisions do not note non-unanimous verdicts. In Oregon, a recent study concluded that almost two-thirds of felony convictions involve at least one non-unanimous count. See Br. Amici Curiae of Jeffrey Abrahamson et al. at 7, Bowen v. Oregon, 130 S. Ct. 52 (2009) (No. 08-1117).

Defendants repeatedly have challenged the holding in *Apodaca* in recent years, and they continue to do so. But the Louisiana Supreme Court has made clear that it does not intend to question *Apodaca*. The Louisiana Supreme Court declared its nonunanimity rule "still valid" last year in light of *Apodaca*, see State v. Bertrand, 6 So. 3d 738, 741-43 (La. 2009), and, in the wake of this Court's decision in *McDonald*, it denied review in this case. Pet. App. 23a. The Oregon intermediate appellate courts likewise continually tell these defendants that only this Court can declare that *Apodaca* is no longer good law, and the Oregon Supreme Court continues to

App. 2005); State v. Hurd, 917 So. 2d 567, 568 (La. App. 2005); State v. Wiley, 914 So. 2d 1117, 1121 (La. App. 2005); State v. Bowers, 909 So. 2d 1038, 1043 (La. App. 2005); State v. Dabney, 908 So. 2d 60, 65 (La. App. 2005); State v. Jackson, 904 So. 2d 907, 909 (La. App. 2005); State v. Williams, 901 So. 2d 1171, 1177 (La. App. 2005); State v. Smith, 952 So. 2d 1, 16 (La. App. 2006); State v. Caples, 938 So. 2d 147, 157 (La. App. 2006); State v. Pitre, 924 So. 2d 1176, 1182 (La. App. 2006); State v. Juniors, 918 So.2d 1137, 1147 (La. App. 2005), cert. denied, 549 U.S. 126 (2007); State v. Jacobs, 904 So. 2d 82, 92 (La. App. 2005); State v. Newman, 2006 KA 1037, 2006 La. App. LEXIS 3086, at *5 (La. App. Dec. 28, 2006).

deny discretionary review of the issue.³ And because the nonunanimity rules in both Oregon and Louisiana are based on state constitutions, defendants cannot seek change on state law grounds.

The time has come for this Court to address the disjunction between *Apodaca* and this Court's current view of the Sixth and Fourteenth Amendments. No meaningful percolation can occur in the state courts. Nor is any further empirical research necessary. Two states in our Union have simply decided to violate criminal defendants' fundamental right to jury trial until this Court tells them they may no longer do so.

D. This Case Is An Ideal Vehicle For Reconsidering *Apodaca*.

In the past three Terms, a wide array of groups have filed *amicus* briefs urging this Court to grant certiorari to reconsider *Apodaca*: the American Bar Association, the National Association of Criminal Defense Lawyers, the Louisiana Association of Criminal Defense Lawyers, the Oregon Criminal Defense Lawyers Association, the Charles Hamilton Institute for Race and Justice, and various academic experts. *See Herrera v. Oregon*, No. 10-344 (currently pending); *Bowen v. Oregon*, 130 S. Ct. 52

³ See State v. Pereida-Alba, 189 P.3d 89 (Or. App. 2007), rev. denied, 197 P.3d 1104 (Or. 2008); State v. Miller, 166 P.3d 591, 599 (Or. App. 2007), opinion modified on reh'g, 176 P.3d 425 (Or. App. 2008); State v. Phillips, 174 P.3d 1032, 1037 (Or. App. 2007); State v. Norman, 174 P.3d 598, 604 (Or. App. 2007); State v. Rennels, 162 P.3d 1006, 1008 n.2 (Or. App. 2007).

(2009) (No. 08-1117); *Lee v. Louisiana*, 129 S. Ct. 130 (2008) (No. 07-1523).⁴ These groups have argued in various ways that condoning non-unanimous verdicts in criminal cases severely hampers the fair administration of justice and, indeed, the public perception of justice.

The strength of the collective pleas in these cases suggest this is a pressing issue that is not going to go away. And for three reasons, this case presents an ideal vehicle for considering whether our Constitution should continue to tolerate felony convictions by less than unanimous verdicts.

1. This case is from Louisiana, which would allow this Court to consider the constitutionality of nonunanimous verdicts in a setting that highlights the reasons why the Fourteenth Amendment should prohibit this practice. Both the majority and the dissenting opinions in McDonald emphasized that the Fourteenth Amendment was designed guarantee to African Americans the "full and equal benefit" of the provisions of the Bill of Rights. 130 S. Ct. at 3040, 3043 (majority opinion) (quotation and citation omitted); see also id. at 3112, 3125, 3133 (Breyer, J., dissenting) (emphasizing that a right should especially apply to states when it is an "antidiscrimination" measure designed to protect "discrete and insular minorities") (quotation and citation omitted). Put another way, it is especially

⁴ Petitioner understands that copies of the briefs in *Lee* and *Bowen* remain available in the clerk's office. They also are available online on the Westlaw pages that report the denials of certiorari.

imperative to apply a guarantee of the Bill of Rights against the states when the guarantee has roots in guaranteeing full citizenship to blacks. Thus, the majority and lead dissent in *McDonald* expended considerable energy debating whether the Second Amendment right to bear arms protects African Americans from actual or potential discrimination. *Compare* 130 S. Ct. at 3039-44 (majority opinion) with 130 S. Ct. at 3133 (dissenting opinion).

Those concerns are directly relevant in the context of the Sixth Amendment to a unanimous "A right to jury trial is guaranteed to criminal defendants in order to prevent oppression by the Government." Duncan v. Louisiana, 391 U.S. 145, 155 (1968). Such oppression, of course, has alltoo-often in our history taken the form in the criminal justice system of race discrimination. A unanimity voting requirement thus serves as a vital protection against this insidious influence. What is more, the Framers' view, "[t]rials were not just about the rights of the defendant but also about the rights of the community. The people themselves had a right serve on the jury – to govern through the jury." Akhil Reed Amar, America's Constitution 237 (2005). In short, serving on juries, and having one's voice heard, was - and remains - a fundamental act of citizenship and suffrage. Cf. Blakely, 542 U.S. at 306 ("Just as suffrage ensures the people's ultimate control in the legislative and executive branches, jury trial is meant to ensure their ultimate control in the judiciary.").

Louisiana's nonunanimity rule uniquely strikes at the heart of equality and citizenship. The State adopted its nonunaminity rule in its constitutional convention, whose "mission" was "to establish the supremacy of the white race in this Official Journal of the Proceedings of the Constitutional Convention of the State of Louisiana, at 374 (statement of Hon. Thomas J. Semmes). More specifically, the convention was "called together by the people of this State to eliminate from the electorate the mass of corrupt and illegitimate voters who have during the last quarter of a century degraded our politics." Id. at 8-9 (opening remarks of E.B. Kruttscchnitt, President of the convention); see also Hunter v. Underwood, 471 U.S. 222, 229 (1985) (discussing the "movement that swept the post-Reconstruction South to disenfranchise blacks"); Louisiana v. United States, 380 U.S. 145, 147-48 (1965) (discussing steps taken at 1898 convention to "disenfranchise[e] Negroes"). To this end, Louisiana adopted not only a nonunanimity rule at its convention but also its infamous literacy test and one of the South's first Grandfather Clauses.

In light of this history, the Louisiana Supreme Court recently noted, and did not disagree with, the argument that "the use of nonunanimous verdicts ha[s] an insidious racial component, allow[ing] minority viewpoints to be ignored, and is likely to chill participation by the precise groups whose exclusion the Constitution proscribed." was Bertrand, 6 So. 3d at 743. But the Louisiana Supreme Court deemed itself powerless to consider that matter in light of Apodoca. Id. Given the reasoning in *McDonald*, this Court should directly consider the import of the connection between Louisiana's nonunanimous verdicts rule and race. At the very least, this Court could make clear that even if Oregon's rule can somehow still survive Fourteenth Amendment scrutiny, in light of its less racially sordid history, Louisiana's law surely cannot. *Cf. Hunter*, 471 U.S. at 226-32 (holding that the Fourteenth Amendment's Equal Protection Clause prohibits a state from adopting a law for a racially discriminatory purpose, even if the law could be enacted for legitimate reasons).⁵

2. The facts of this particular prosecution also places the problems associated with allowing less than unanimous verdicts in unusually stark relief. This case arose from a violent confrontation between two men while one, the victim, had crack cocaine in his system. The victim, Baker, initially "lied" to the police about the altercation. Pet. App. 17a. He later testified at trial that petitioner shot him in an unprovoked attack. Petitioner, by contrast, testified that he acted in self-defense. Specifically, petitioner testified that Baker lured him to the scene with a promise to pay him money he owed him and then tried to shoot him first in a drug-induced state. Because no physical evidence favored either story, the prosecution boiled down to a credibility dispute exactly the kind of case in which the need for stringent procedural safeguards is at its zenith.

⁵ Oregon's nonunanimity rule was adopted by voter initiative in 1934. The voter pamphlet discussed the "problem" of holdout jurors but did not discuss race.

Yet Louisiana's nonunanimity rule provided petitioner anything but stringent protection. Initial 10-2 ballots (the determinative tally in this case) result in guilty verdicts in unanimity regimes only 64.7% of the time. Dennis J. Devine et al., Jury Decision Making: 45 Years of Empirical Research in Deliberating Groups, 7 Psychol. Pub. Pol'y & L. 622, 692 (2001) (Table 6). Even when such initial ballots in unanimity regimes lead to hung juries instead of outright acquittals, statistics show that prosecutors respond by dismissing the charges over 20% of the time, and when defendants are retried, they are acquitted in 45% of bench trials and nearly 20% of jury trials. National Center for State Courts, Are Hung Juries a Problem?, at 26-27 (2002). Yet, by virtue of the jury's 10-2 vote, Louisiana's judicial system judged petitioner guilty of second degree murder and sentenced him to over forty-eight years in at hard labor.

A Louisiana prosecutor recently commented that when ten of twelve jurors find a defendant guilty of a serious crime, "that's beyond a reasonable doubt." Marcia Coyle, *Divided on Unanimity*, Nat'l L.J., Sept. 1, 2008, at 1. This Court should promptly rebuke that view, which misapprehends not only legal theory but the "effect" of dispensing with the unanimity requirement "on the fact-finding process." *United States v. Lopez*, 581 F.2d 1338, 1341 (9th Cir. 1978) (Kennedy, J.).

3. Finally, this case aptly demonstrates the fact, as indicated above, that nonunanimous verdicts are an unfortunately common occurrence in Louisiana

and Oregon. Unless and until this Court addresses the issue, this Court will continue to receive petitions on the subject and uncertainty will reign. Better to grant review now and to put the question to rest.

CONCLUSION

For the foregoing reasons, the petition for writ of certiorari should be granted.

Respectfully submitted,

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